

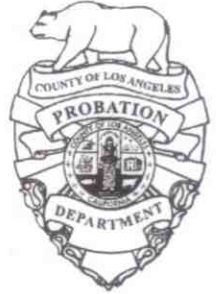


ROBERT B. TAYLOR
Chief Probation Officer

COUNTY OF LOS ANGELES PROBATION DEPARTMENT

9150 EAST IMPERIAL HIGHWAY – DOWNEY, CA 90242

(562) 940 – 2501



ADOPTED

BOARD OF SUPERVISORS
COUNTY OF LOS ANGELES

June 9, 2009

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JUNE 9, 2009

The Honorable Board of Supervisors
County of Los Angeles
383 Kenneth Hahn Hall of Administration
500 West Temple Street
Los Angeles, CA 90012

Sachi A. Hamai
SACHI A. HAMAI
EXECUTIVE OFFICER

Dear Supervisors:

AUTHORIZATION TO ACCEPT THE YOUTHFUL OFFENDER BLOCK GRANT (YOBG) FUNDING FROM THE CALIFORNIA STATE CONTROLLER'S OFFICE (4 VOTES, ALL SUPERVISORIAL DISTRICTS)

SUBJECT:

The Probation Department (Probation) is requesting that your Board authorize the Chief Probation Officer (CPO) to accept Fiscal Year (FY) 2008-09 Youthful Offender Block Grant (YOBG) funding from the California State Controller's Office (State Controller).

IT IS RECOMMENDED THAT YOUR BOARD:

1. Authorize the CPO to accept Probation's FY 2008-09 YOBG funding in the amount of \$16,394,743 from the State Controller.
2. Instruct the Auditor-Controller to establish a YOBG interest-bearing account for deposit and expenditure of the grant award funds pursuant to Government Code Section 53647 (a) and (b) as the interest authority.
3. Authorize the CPO to sign the County's YOBG agreement, amendments, related documents, or extensions with the State of California.

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTIONS

The purpose of the recommended actions will allow Probation to continue implementation of the Juvenile Justice Development Plan (JJDP). The JJDP targets

evidence-based programs and services to probationers identified with higher needs for special services than those received by routine probationers.

Allocations from the YOBG fund are used to enhance the capacity of Probation and its service providers to offer appropriate rehabilitative and supervision services to youthful offenders subject to Welfare & Institutions Code (WIC) Sections 731.1, 733, 1766, and 1767.35.

Probation's JJDP is comprised of six program categories that are currently being addressed by Probation under the grant as follows (Please see Attachment 1 for the individual program budgets under the JJDP as well as the dedicated staff for each program):

1. **Enhanced Assessments** - Enhances the current risk and needs assessment in both residential (camp) and field services (re-entry) that assists in identifying appropriate youthful offender dispositions and reentry plans. For the Camp Assessment Unit, the purpose is to expedite the comprehensive assessment of the criminogenic, health, mental health, and educational needs of youth. For the Reentry Assessment Unit, the purpose is to develop effective re-entry services for transitioning high-risk offenders to reduce the high rates of recidivism, ensure community safety, and provide offenders with the services and support they need to facilitate a smooth and successful transition into their communities.
2. **Camp placements** -Changes to an existing juvenile camp to provide the types of supervision and treatment needed to reduce the criminogenic needs and recidivism of youth.
3. **Intensive Supervision** - Probation Supervision Programs – High-risk offenders will receive intensive monitoring and supervision by Special Enforcement Operation Deputy Probation Officers (DPO).
4. **Case Management Services** - Reentry and Aftercare Programs – Probation will use individualized case planning incorporating a family and community perspective. Case planning will determine how identified risk levels will be addressed, the special needs of the youth, specialized treatment programs, and how the total set of risks, needs, and associated circumstances will be addressed during a phased transition from confinement to the community.
5. **Capacity Building** – Capacity Building Strategies – Probation will provide training to selected DPO's in Aggression Replacement Training (ART) and Pathways to Self Discovery and Change (a substance abuse treatment curriculum). Once Probation staff have been trained and certified to become facilitators in the interventions, they

will provide ongoing training to all camp/field staff, creating a treatment milieu within the camp/field environment.

6. **Program Evaluation and Transitional Housing** – Probation proposes to put a DPO in place as a program evaluator to review and monitor compliance with the programs described above. The DPO will also analyze and make recommendations for the solution of problems related to budget, planning, implementation and monitoring. For transitional housing, a subset of the DJJ population will need stable housing. Thus, Probation will contract with agencies to provide transitional housing to those offenders over the age of 18 without family or relatives. The aim of the service will be to provide a safe living environment for high-risk offenders where services will include educational guidance, employment counseling and assistance in reaching performance goals

Implementation of Strategic Plan Goals

The recommended Board actions are consistent with the Countywide Strategic Plan Goal #1: Operational Effectiveness, Goal #2: Children, Family and Adult Well-Being, and Goal #5: Public Safety.

FISCAL IMPACT/FINANCING

On March 25, 2008, the Board adopted a resolution approving the JJDP, which was submitted to the State Corrections Standards Authority (CSA) on January 1, 2008, and authorized the CPO to accept FY 2007-08 YOBG funding in the amount of \$5,460,396 for partial-year funding (six months). On October 29, 2008, the State Department of Finance requested that \$66,213,163 be allocated among counties. Probation's FY 2008-09 allocation is \$16,394,743. Probation intends to utilize FY 2007-08 YOBG estimated carry-over and 2008-09 YOBG proceeds to fund a full-year JJDP and to offset an \$8 million commensurate cut in State funding (Attachment 1).

In addition, this board letter requests that a separate trust fund account be established to collect the earned interest, and authority for that interest to be utilized by the Probation Department for camp services. YOBG funds were deposited in the Probation's Trust Account TK7, which is a non-interest bearing trust fund account. The earned interest received from an interest-bearing trust fund would be used to reinvest into additional services in accordance with YOBG.

There is no net County cost (NCC) match requirement. The JJDP's total maximum annual obligation is \$16,394,743 fully funded by the grant funds.

The State Department of Finance has estimated that YOBG funding in FY 2009-10 will rise to \$22.8 million.

FACTS AND PROVISIONS/LEGAL REQUIREMENTS

The first YOBG allocation was made during the Fiscal Year 2007-08. Welfare & Institutions Code Section 1961 requires each county to submit its JJDP to the State Corrections Standards Authority (CSA) explaining how FY 2007-08 funds would be spent. Probation submitted the JJDP to the CSA on January 1, 2008, and subsequently received CSA's concurrence that our JJDP met the legal requirement for counties accessing YOBG funds and services. The Corrections Standards Authority's (CSA) role in the administration of the YOBG ended on June 30, 2008. Current law does not require submission of any subsequent plans. Consequently, expenditure of 2008-09 YOBG funds is not required to be reported to any State agency. However, CSA suggested that Probation refer to Welfare & Institutions Code Sections 1950, et seq. to determine the appropriate use of YOBG funds. As such, the JJDP is consistent with the Legislature's intended use of these funds.

On October 29, 2008, the State Department of Finance requested that \$66,213,163 be allocated among counties in accordance with Welfare and Institutions Code (WIC) Section 1952. Los Angeles County Probation's portion is \$16,394,743.

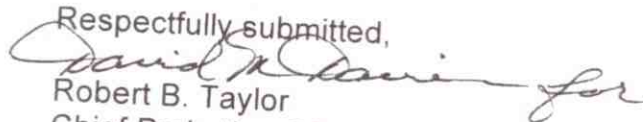
IMPACT ON CURRENT SERVICES

YOBG funding will provide specialized and individualized services and supervision to high-risk youth who formerly could have received confinement in a State DJJ facility. The Probation Department intends to leverage programs funded by the YOBG with the Juvenile Justice Crime Prevention Act programs to provide evidence-based programs and services to probationers identified with high needs for special services.

CONCLUSION

Upon approval by your Board, it is requested that the Executive Officer/Clerk of the Board send the adopted Board Letter to: Probation Department, Contract Management Division, Attention: Tasha Howard, Director, 9150 E. Imperial Highway, Downey, CA 90242

Respectfully submitted,


Robert B. Taylor
Chief Probation Officer

RBT:TH:ds
Attachment

c: Executive Office/Board of Supervisors
Acting County Counsel
Chief Executive Officer

**FOR 5/27/09 PUBLIC SAFETY
CLUSTER AGENDA REVIEW MEETING**

LOS ANGELES COUNTY PROBATION DEPARTMENT

**STATE CSA YOBG FUNDING ALLOCATIONS AND ESTIMATED EXPENDITURES
(FISCAL YEARS 2007-08 THRU 2011-12)**

YOBG Funding Allocation Amounts					Actual 1 st Allocation FY 2007-08	Actual 2 ND Allocation FY 2008-09	Estimated 3 RD Allocation FY 2009-10	Estimated 4 th Allocation FY 2010-11	Estimated 5 th Allocation FY 2011-12
Estimated Prior-Year Carryover (rounded)					\$5,460,396		\$22,200,000	\$23,000,000	\$23,000,000
Total Est. Available Funds (rounded)					0	5,016,000	8,926,000	4,305,000	484,000
PROBATION'S YOBG PLAN PROPOSALS TO CSA (INCLUDES S&EB, S&S, and FA-EQUIPMENT)					\$5,460,396	\$21,410,743	\$31,126,000	\$27,305,000	\$23,484,000
Program Category	Ord Pos	Ord & Bud Pos.	Total Pos.	FY 2007-08 (6-Months)	FY 2008-09 (Annualized)	LESS: FY 2007-08 EXPENDITURES:	LESS: FY 2009-10 EXPENDITURES:	LESS: FY 2010-11 EXPENDITURES:	LESS: FY 2011-12 EXPENDITURES:
Enhanced Risk & Needs Assessments	3	2.0	5	\$407,453	\$815,000				
Camp Placements	19	19.0	38	3,299,443	6,599,000				
Intensive Supervision	1	3.0	4	299,000	598,000				
Reentry & Aftercare	2	0.0	2	211,000	422,000				
Capacity Building Strategies	0	0.0	0	305,000	610,000				
Program Evaluation & Transitional Housing	1	3.0	4	938,500	1,877,000				
5.5% Bonus					400,000				
Total Est. YOBG Plan	26	27.0	53	\$5,460,396	\$11,321,000				
Total Est. Expenditures									
Estimated Balance									

NOTES:

-- On March 25, 2008, the Board 1) approved the CEO's recommendation to adopt a resolution approving the Department's Juvenile Justice Development Plan (JJDP), and 2) authorized the Chief Probation Officer to accept \$5,460,396 in Youthful Offender Block Grant (YOBG) funding from the State Corrections Standards Authority (CSA); 3) approved an appropriation adjustment in the amount of \$852,000 for FY 2007-08 for two months of funding to enable the Department to begin implementation of the JJDP; 4) authorized the Chief Probation Officer to fill 75 grant-funded positions subject to the CEO's allocation; and 5) authorized the Chief Probation Officer to sign the County's YOBG agreement, amendments, related documents, or extensions with the State that form the County's JJDP and to modify the JJDP consistent with grant requirements.

Although the Board approved the filling of 75-grant funded positions (subject to CEO's allocation, 22 of the 75 positions were existing positions that needed to be reclassified from DPO I, RTSB to DPO II RTSB, as subsequently recommended by CEO Classification. Only the additional cost increase is funded by YOBG funds, with the remaining cost funded by NCC. Consequently, approval has been provided for an additional 53 positions consisting of 26 ordinance-only and 27 budgeted positions. With the upward reclassification of 22 existing positions, there is a total program staffing level of 99 positions (92 in the Residential Treatment Services Bureau, 6 in the Juvenile Special Services Bureau, and 1 in the Quality Assurance Services Bureau).

-- The approximate \$5.5 million for the YOBG program reflects partial-year funding (six months) as reflected in the Probation Department's JJDP submitted to the CSA in FY 2007-08.

-- The annualized estimate of \$10,920,000 is adjusted to now reflect approximately \$400,000 annually to provide for 5.5% in additional compensation for those positions allocated to work with the highest-risk, highest-need youthful offenders at Camp Onizuka and the Enhanced Services Unit that is part of the Camp.

-- Presumes a one-time backfilling of the State Juvenile Probation Camp Funding reduction of \$8,000,000 with YOBG funds in FY 2008-09. Upon anticipated Board approval to accept the second-year allocation of \$16.4 million, \$8 million needs to be posted to the Probation Department's current year budget.

- Presumes an ongoing utilization of YOBG funds to mitigate \$15.5 million in programmatic curtailments beginning in FY 2009-10.

- Presumes ongoing YOBG funding allocations.

- Although not reflected, at an estimated 6th year allocation of \$23.0 million impacting FY 2012-13, presuming the estimates are accurate and there is an ongoing need to utilize YOBG funds to mitigate \$15.5 million in programmatic curtailments, the YOBG program would be reduced to approximately \$8.0 million.

For presentation purposes, with the exception of the funding allocations, most figures are rounded.